

total of 55 times. The audit trail revealed that Officer Josue Ayala also conducted a search of a second license plate number belonging to VICTIM TWO a total of 124 times during the same time frame. During the time frames that Officer Ayala conducted the searches of each license plate, Officer Ayala was on duty working for the City of Milwaukee Police Department.

The Flock system requires the user to enter a reason for the license plate search. On each occasion that Officer Ayala used the Flock system to search for license plate of VICTIM ONE or VICTIM TWO, Officer Ayala listed the reason for conducting the search as "investigation".

In a memorandum dated December 1, 2023, Paul Lough, an Inspector with the City of Milwaukee Police Department, announced that select members of the City of Milwaukee Police Department would receive access to the Flock system for investigative purposes. Every member of the Milwaukee Police Department who received access would have an individualized login information and password for accountability purposes. The memorandum authored by Inspector Lough specifically states that access to the Flock system is for investigative purposes only and any member of the City of Milwaukee Police Department who accessed the Flock system for reasons unrelated to law enforcement purposes may face discipline.

Under the City of Milwaukee Police Department's Standard Operating Procedures, specifically 735.15, the Flock system "shall only be used for bona fide law enforcement purposes." The effective date for the Standard Operating Procedures was October 7, 2024.

Through the investigation conducted by City of Milwaukee Police Detectives Bongel and Tehrangi, which included interviews of VICTIM ONE and VICTIM TWO, Detectives Bongel and Tehrangi learned that VICTIM ONE and VICTIM TWO were in a relationship with one another. When that relationship ended, VICTIM TWO began to see City of Milwaukee Police Officer Josue Ayala. The investigation revealed that City of Milwaukee Police Officer Josue Ayala used the Flock system while dating VICTIM TWO to check on the locations of VICTIM ONE and VICTIM TWO, all for personal reasons and in violation of the Standard Operating Procedures of the City of Milwaukee Police Department.

During the time frame of the above investigation, City of Milwaukee Police Officer Josue Ayala was assigned to the District Two Police Department, located at 245 W. Lincoln Avenue, in the City of Milwaukee, County of Milwaukee, and would have conducted the searches while on duty.

This is a negotiated issuance, a condition of which requires Josue Ayala to resign his position as a police officer from the City of Milwaukee Police Department.

****End of Complaint****

Electronic Filing Notice:

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Criminal Complaint prepared by Matthew J. Torbenson.

Subscribed and sworn to before me on 02/24/26

Electronically Signed By:

Matthew J. Torbenson

Deputy District Attorney

State Bar #: 1049925

Electronically Signed By:

Detective Matthew R. Bongel

Complainant